



Stakeholder Communications and Engagement Plan

Sustainable Groundwater Management Act (SGMA)
Implementation 2021-2023

Version: 08.25.2021

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Objectives

The Wyandotte Creek Groundwater Sustainability Agency (GSA) Board, the GSA Management Committee, and the GSA Stakeholder Advisory Committee are committed to keeping the **public informed**, providing the public with **balanced and objective information** to assist the public in understanding the Sustainable Groundwater Management Act (SGMA), available options and recommendations, and **creating an open process** for public input on development and implementation of the Groundwater Sustainability Plan (GSP). The primary objective of this Communication and Engagement Plan is to identify and carry forward intentional, effective engagement to ensure widespread support and understanding for the GSP and its implementation. Additionally, during GSP implementation an important objective will be to identify and engage those groups that have been underrepresented in the process to date using [*Guidance on Engagement and Communicating with Underrepresented Groundwater Users*](#) developed by the California Department of Water Resources.

Background

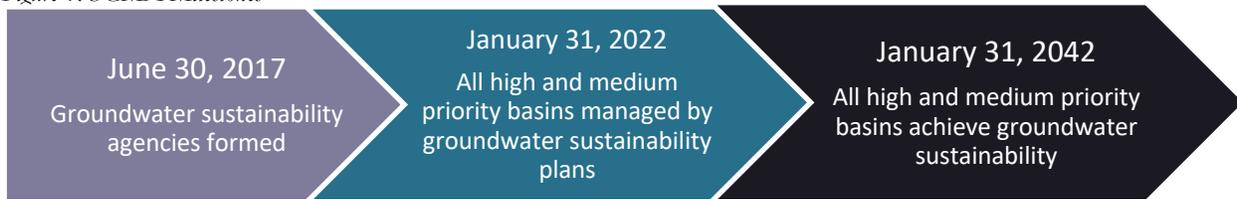
Signed into law in 2014, the purpose of SGMA is to ensure local sustainable groundwater management in medium- and high- priority groundwater basins statewide. California’s Department of Water Resources has determined that Butte County has three priority subbasins that are subject to SGMA implementation:

Butte Subbasin | Vina Subbasin | Wyandotte Creek Subbasin

This Communications & Engagement Plan applies only to the Wyandotte Creek Subbasin.

SGMA Milestones: The subbasin achieved the first milestone in SGMA by the establishing the Wyandotte Creek Groundwater Sustainability Agency (GSA), a Joint Powers Authority, comprised of three (3) member agencies: Butte County; the City of Oroville; and Thermalito Water and Sewer District. The second major milestone in SGMA is the adoption of a Groundwater Sustainability Plan (GSP) by January 30, 2022. The GSP is prescribed by SGMA and contains required elements. The third milestone is achieving sustainability by 2042.

Figure 1. SGMA Milestones



Desired Outcomes & Goals of the Plan

Outcomes: The desired outcome of this Communications & Engagement plan is to achieve understanding and support for GSP adoption and implementation in consideration of the people, economy, and environment within the subbasin and in coordination with adjacent subbasins.

Plan Goals: SGMA requires the GSA to consider the interests of all beneficial uses and users of groundwater and encourage involvement of diverse social, cultural, and economic elements of the population within the subbasin during GSP preparation and implementation. The goals of the Communications & Engagement Plan are to:

1. **Enhance understanding** and inform the public about water and groundwater resources in the Wyandotte Creek subbasin, the purpose and need for sustainable groundwater management, the benefits of sustainable groundwater management, and the need for a GSP.
2. **Engage diverse interested parties** and stakeholders and promote informed feedback from stakeholders, the community and groundwater-dependent users throughout the GSP preparation and implementation process.
3. **Coordinate communication** and involvement between the GSA (Board, Stakeholder Advisory Committee and Management Committee), and other local agencies, elected and appointed officials, and the general public.
4. **Rely on the Stakeholder Advisory Committee** to facilitate a comprehensive public engagement process.
5. **Employ a variety of outreach methods** that make public participation accessible and that encourage broad participation.
6. **Respond to public concerns.**
7. **Provide accurate and up-to-date information.**
8. **Create public value and use GSA resources wisely** by managing communications and engagement in a manner that is resourceful and efficient.

Time Period: This C&E Plan is intended to cover communications and engagement for September 2021 through December 2023. In September of 2021, the GSA Board will release the draft GSP for a 60-day review. As required and planned, the GSA Boards will hold a formal public hearing(s) on the Draft GSP in the fall and then consider adopting the GSP in December for submittal to DWR in January 2022 as the law requires. This Plan will also support the first two years of implementation. Since this is a multi-year effort, the key activities needed to achieve these goals will be broken down into annual work plans, and may be amended, as needed.

Interested Parties and other Stakeholders: SGMA identifies interested parties that the GSA must consider when developing and implementing the GSP, including:

- Agricultural users of water
- Domestic well owners
- Municipal well operators
- Public water systems
- Land use planning agencies
- Environmental users of groundwater
- Surface water users
- The federal government
- California Native American tribes (see [DWR Guidance Documents](#)) for Tribal Outreach Guidance Document)
- Disadvantaged communities (including those served by private domestic wells or small community water systems).

Outreach Roles

The **GSA Board** is comprised of elected officials from each of the member agencies and two stakeholder board members appointed by the Butte County Board of Supervisors, representing commercial agricultural and domestic well users in the subbasin. As required by the Joint Powers Authority agreement that created the GSA, the Board will consider the recommendations of the Stakeholder Advisory Committee.

In regard to outreach, the Board is responsible for:

- Adopting and overseeing implementation of the C&E Plan;
- Entering into Memoranda of Understanding with other public agencies such as South Feather Water and Power to codify agency-to-agency engagement activities for the development and implementation of the GSP;
- Receiving public comments made verbally and in writing;
- Considering the recommendations of the Stakeholder Advisory Committee.

In addition, the Board may choose to play a more active role in outreach through communication with the public, stakeholder groups, and the entities it represents.

The **Management Committee**, established by the Board, is comprised of at least one staff representative from each of the public agencies that are members of the GSA. As required by the Joint Powers Authority agreement, the Management Committee shall recommend agenda items, administer the Stakeholder Advisory Committee, establish and administer technical working groups, and bring staff reports before the Board.

In regard to outreach, the Management Committee is responsible for:

- Development and implementation of the C&E Plan with Board approval and oversight;
- Administering the Stakeholder Advisory Committee and ad hoc technical advisory committees;
- Documenting the recommendations of the Stakeholder Advisory Committee in staff reports to the Board.

The **Stakeholder Advisory Committee** is comprised of members appointed by the GSA Board. The Stakeholder Advisory Committee is charged with actively engaging with the public for input and feedback.

This charge will be carried out through various activities, but generally includes:

- Actively seeking input from represented stakeholder groups on groundwater-related issues before the GSA, as described in the [Charter](#) adopted by the GSA Board;
- Sharing input and feedback at Stakeholder Advisory Committee meetings;
- Making recommendations to the Board.

When evaluating the options and making decisions, the Board, Management Committee, and Stakeholder Advisory Committee will **solicit public input** through a range of methods, including public workshops, written and verbal comments, meetings with stakeholder organizations, and other opportunities. Input is always welcome verbally during public comment periods at the Stakeholder Advisory Committee and Board meetings or in writing sent to GSA General Manager.

Communications and Engagement for GSP Planning and Implementation

To truly engage the public in developing, adopting, and implementing a GSP that is science-based, complex, technical, and outcome-driven, the GSA strives to meet these overall objectives:

- Educate the public in meaningful ways. Communicate what may often be complex concepts in straightforward, comprehensible ways;
- Show how the input received has been incorporated into the plan or process; and
- Remain focused on results.

The GSA carried out community engagement during the development of the GSP, which included public meetings and materials shared to inform the public and then revised to incorporate public feedback. This plan aims to build on that foundation to now engage the community, interested parties, stakeholders, organizations, and agencies as the GSA Board considers adopting the GSP and inaugurating GSP implementation. The GSA Board will complete a final review of the GSP in September before releasing the draft for a 60-day public review period. The GSA will hold a formal public hearing in the fall. Then, the Board will consider adopting in December of 2021 for a January 2022 submittal.

Implementing the GSP will begin at the end of January 2022. Implementation will involve advancing projects, addressing data gaps, monitoring, and developing additional needed projects as part of adaptive management. The GSA will need to prepare annual reports and five-year updates to demonstrate progress toward sustainability. Public outreach will inform each of these activities.

Forums

Member Agencies Governance Briefings

Member Agency Board members may brief their councils or boards regularly on GSA activities and may work with the GSA Management Committee to provide additional briefings on sensitive or important topics.

Stakeholder Briefings

Stakeholder Advisory Committee members will meet with and communicate regularly with organizations

comprised of the stakeholder groups they represent. To promote consistent messaging, all briefings will be coordinated with the GSA Management Committee.

Public Meetings/Hearing

Public meetings or hearings are formal opportunities for people to provide official comments on programs, plans, and proposals. The Wyandotte Creek GSA Board meetings and the Stakeholder Advisory Committee meetings constitute regular public meetings that will be noticed and conducted in accordance with the Ralph M. Brown Act. SGMA requires that a public meeting be held prior to the adoption of a fee and that public hearings are held for the adoption of GSP elements and the final GSP plan. There are also constitutional requirements for public hearings for some fee/rate options. Public meetings and hearings are an important forum for people to share viewpoints and concerns, but often occur at the end of a process, when only one option is under consideration. The GSA will hold required public meetings and hearings, but will also use less formal public workshops to solicit feedback and information throughout the process.

Public Workshops

Public educational workshops provide less formal opportunities for people to learn about groundwater, SGMA, and GSP elements. Workshops can be organized in a variety of ways, including webinars, open houses, “stations” where people can ask questions one-on-one, and traditional presentations with facilitated question and answer sessions. To solicit feedback from people who may not be comfortable speaking in public, workshops can include small group breakout discussions, comment cards, and other techniques. Whatever format is used, workshops will be designed to maximize opportunities for public input.

Public Notices

Public notices, often required by law, aim to notify agencies and the public about activities that may affect the public. As outlined in this Communications and Engagement Plan, the GSA will sponsor a variety of opportunities for people to participate in the development and implementation of the GSP, including workshops, public hearings, providing comments at Board and Stakeholder Advisory Committee meetings and through written comments. And, the agency will comply with public noticing requirements.

Prior to GSP adoption or amendment, SGMA requires that the GSA:

- Provide notice to cities and counties within the Plan area
- Consider comments provided by the cities and counties
- Accommodate requests for consultation received from the cities and counties within 30 days
- No sooner than 90 days following public notice, hold a public hearing

In addition, when the GSA considers any fees to support the work of sustainability, the GSA will provide public notice and other engagement activities.

Tools

The Wyandotte Creek GSA will use a variety of communications and engagement tools to keep the public informed, including the following.

Interested Parties List

The GSA maintains an interested parties list, consistent with SGMA requirements. The list is broad and includes anyone who would like to stay informed about SGMA activities and anyone the Board and Stakeholder Advisory Committee thinks should be informed about the GSP process and the outcomes of the planning effort. The Management Committee coordinates the distribution of periodic updates to the interested parties list. The GSA also relies on the list for sharing information on public workshops, public meetings, and other SGMA implementation related activities.

Note, SGMA did not specify the type of list (email versus hard copy mailing) that should be used to inform interested parties. The first preference for information sharing is the email list to distribute information quickly and to reduce costs. In addition, the GSA may periodically distribute public notices in the form of post cards and/or published notices.

Informational Materials

Developing a variety of informational materials is critical to successful education and necessary to circulate consistent, accurate information. The Management Committee with input from the Stakeholder Advisory Committee may develop a range of materials, which may include:

- **Talking Points:** Clear, concise messages to be used by the Management Committee, Board, or Stakeholder Advisory Committee members when communicating with media, organizations, and stakeholders.
- **Milestone Fact Sheets:** For initiating the GSP and completion of elements of the GSP.
- **Periodic Updates:** As stated above, the Management Committee will coordinate on the distribution of periodic updates that can then be used by the Stakeholder Advisory Committee for distribution to the groups and organizations they represent using existing communications tools, such as newsletters, social media, list serves, etc.
- **Newspaper Editorials:** Authored by the Management Committee, Board, or Stakeholder Advisory Committee members (after review and approval of the full Advisory Committee and Management Committee) for submittal to local news sources.
- **Briefing Packets:** For milestone briefings to the public and stakeholders. Packets will include standard talking points, and other materials to assist in educational outreach and for soliciting feedback.

Website

The Wyandotte Creek GSA website <https://www.wyandottecreekgsa.com> will continue to be a tool for distributing and archiving meeting and communication materials as well as a repository for any studies and informative, educational materials. The Management Committee will coordinate to ensure that the website is updated on a consistent basis to ensure up to date, timely information. The website will include the following information:

- Home page: summary, calendar of meetings and events, highlighted topics
- Groundwater basics, SGMA background including links to existing sources of relevant information, such as <https://groundwaterexchange.org>.
- Wyandotte Creek subbasin specific information
- Board of Directors information: Board members, agendas, and meeting materials
- Stakeholder Advisory Committee information: Stakeholder Advisory Committee members, agendas, and meeting materials

Mailings and Utility Bill Notifications

Individual member agencies may utilize postcards and include updates and relevant GSP development information in utility bills.

Social Media

Existing Facebook, Twitter, and other emerging social media technologies may be leveraged to provide updates on milestone progress to interested parties.

Surveys

Online tools, such as Survey Monkey, may be used periodically to gather stakeholder ideas and to provide feedback on key issues.

Media Plan

The Management Committee will develop press releases and Public Service Announcements (if appropriate) at each milestone and for meetings and workshops. The press releases will be distributed to local and regional media and elected officials. See Appendix B for a media contact list that will be updated on a periodic basis.

Outreach Partners

In addition to the communication tools listed above, other organizations can also partner to assist the Wyandotte Creek GSA reach its communications and engagement goals, including:

- ✓ Butte County Farm Bureau;
- ✓ The Groundwater Pumpers Advisory Committee (GPAC);
- ✓ Butte County Water Commission;
- ✓ Butte Environmental Council;
- ✓ Upper Feather River Integrated Regional Water Management (IRWM) and the North Sacramento Valley IRWM group
- ✓ Butte County Resource Conservation District;
- ✓ Oroville Chamber of Commerce (calendar); and
- ✓ Oroville Rotary Club.
- ✓ Agricultural Groundwater Users of Butte County

Intra- and Inter-Basin Coordination

For more information, please reference the [Inter-Basin Coordination Report](#).

Intra-Basin Coordination

The Wyandotte Creek GSA entered into a Memorandum of Understanding with the South Feather Water and Power Agency specifying the parameters of the two agencies' coordination and working partnership on GSP review, preparation and implementation.

Inter-Basin Coordination

While inter-basin agreements are optional under SGMA, the Wyandotte Creek GSA participated in the development of the inter-basin coordination framework described in the report linked above which will also be appended to the GSP. The GSA intends to coordinate with 11 subbasins in the Northern Sacramento Valley. During GSP development, the subbasins developed an inter-basin coordination

directory, a technical information-sharing template, an outreach presentation, an outreach fact sheet, and an inter-basin coordination web page and held regular staff meetings. Management Committee staff established a framework for coordination during GSP implementation including information sharing, joint analysis and evaluation, coordination on mutually beneficial activities, coordination on communication and outreach, and an issue-resolution process.

Evaluation and Assessment

Any communication strategy should include opportunities to check in at various points during implementation to ensure that it is meeting the communication and engagement goals and complying with SGMA. These check-ins will occur at least on an annual basis.

Appendix A: Tribal Engagement in Butte County

Tribes in Butte County

There are four¹ federally-recognized Native American tribes in Butte County, including:

- Mechoopda Indian Tribe of Chico Rancheria – *located in Vina Subbasin*
- Concow-Maidu Tribe of the Mooretown Rancheria – *partially located in the Wyandotte Creek subbasin*
- Tyme Maidu Tribe of the Berry Creek Rancheria – *partially located in the Wyandotte Creek Subbasin*
- Enterprise Rancheria of Maidu Indians of California – *located in basin not subject to SGMA*

The KonKow Valley Band of Maidu Indians is also recognized by the County and the State and has applied for federal recognition.

Meaningful Tribal outreach, dialogue, and consultation is a shared obligation of all the GSAs in the applicable subbasin where Tribal lands exist. However, since Tribal lands are predominately in unincorporated portions of Butte County, Butte County has led SGMA-related outreach and consultation efforts with the Mechoopda Indian Tribe and the Mooretown Rancheria.

Outreach Conducted

During development of the GSAs and GSPs, Butte County staff reached out to tribes in the County to discuss interest in participating as members of the Joint Powers Agreement (Wyandotte/Vina) or Advisory Committees within any of the three subbasins, even those outside of tribal boundaries. The Wyandotte Creek GSA reserved a tribal seat within the advisory committee charter. There are no tribes currently participating in the committee.

Wyandotte Creek Subbasin Tribal Outreach

Butte County staff coordinated with the Concow-Maidu Tribe of the Mooretown Rancheria, the Tyme Maidu Tribe of the Berry Creek Rancheria and the Enterprise Rancheria of Maidu Indians of California first through communications with the tribal chair and administrative officer in 2018. A tribal member was designated by the Tyme Maidu Tribe of the Berry Creek Rancheria in 2019 to represent the tribe during GSP development and elected to participate as a member of the Stakeholder Advisory Committee prior to the inaugural meeting of the WAC; however, there are no tribes currently participating in the committee.

¹ Source: <https://www.ihs.gov/california/index.cfm/tribal-consultation/resources-for-tribal-leaders/links-and-resources/list-of-federally-recognized-tribes-in-ca/?mobileFormat=0>

Appendix B: Media Contact List

Media Outlet			
Organization	Name	Email	Phone
Action News Now		news@actionnewsnow.com	
Chico Enterprise Register		localnews@chcioer.com	
Chico News and Review		chiconewstips@newsreview.com	
Forest Ranch Post		Forestranchpost@gmail.com	
Gridley Herald		publisher@gridleyherald.com	
KCHO News		kchonews@csuchico.edu	
KHSL TV Channel 12		news@khs1tv.com	
KNVN		N/A	
KRCR Channel 7		ksaam@krcrtv.com	
KRBS		krbs@cncnet.com	
KZFR		Marc.68@gmail.com	
NCEN		tsullivanhames@ncen.org	
News 10		desk@news10.net	
Oroville Mercury Register (Legals)		(Same as Chico Enterprise Record)	
Paradise Post		rsilva@paradisepost.com	
Plumas News		info@plumasnews.com	
211		211resourceteam@helpcentral.com	
Other			

Appendix C: Outreach and Engagement Meetings already Conducted

The GSA has engaged in a range of public engagement activities since GSA formation in 2017, including maintaining a website, monthly newsletters, and numerous public meetings. The GSA also sent post cards to all domestic well owners to raise awareness about SGMA and GSA planning. Lastly, here is the list of meetings that have taken place since forming the GSAs as the Groundwater Sustainability Plan has been developed.

Website updated Regularly

Wyandotte Creek: <https://www.wyandottecreekgsa.com>

GSP Public Comment Web Page

Wyandotte Creek: <https://www.wyandottecreekgsa.com/public-comment-period-now-open>

Water Solutions Monthly E-Newsletters

<http://www.buttecounty.net/waterresourceconservation/Water-Education/Newsletters-2021>

Postcards sent to Domestic Well Owners

3,060 post cards on 4/29/18

1,206 post cards on 4/5/21

SGMA Public Meetings		
Date	Subbasin	Meeting
2/27/18	All Subbasins in Butte County	Butte County Board of Supervisors
3/13/18	All	Board of Supervisors
3/22/18	All	Board of Supervisors
6/12/18	All	Board of Supervisors
6/26/18	All	Board of Supervisors
7/24/18	All	Board of Supervisors
7/24/18	Wyandotte Creek	Public Hearing
8/1/18	All	Water Commission
8/14/18	All	Board of Supervisors
9/5/18	All	Water Commission
9/11/18	Wyandotte Creek	Public Hearing
9/17/18	All	Groundwater Pumper Advisory Committee
9/25/18	All	Board of Supervisors
10/3/18	All	Water Commission
10/9/18	All	Board of Supervisors
10/23/18	All	Board of Supervisors
11/5/18	All	Groundwater Pumper Advisory Committee
11/7/18	All	Water Commission
1/2/19	All	Water Commission
1/17/19	All	Groundwater Pumper Advisory Committee

1/29/19	All	Board of Supervisors
2/6/19	All	Water Commission
2/25/19	All	Groundwater Pumper Advisory Committee
3/6/19	All	Water Commission
4/3/19	All	Water Commission
4/23/19	All	Board of Supervisors
5/1/19	All	Water Commission
5/21/19	All	Board of Supervisors
5/28/19	Wyandotte Creek	GSA Board of Directors
6/5/19	All	Water Commission
6/6/19	All	Technical Advisory Committee
6/11/19	All	Board of Supervisors
6/25/19	All	Board of Supervisors
6/27/19	Wyandotte Creek	GSA Board of Directors
7/23/19	All	Board of Supervisors
7/24/19	All	Groundwater Pumper Advisory Committee
8/7/19	All	Water Commission
8/27/19	Wyandotte Creek	GSA Board of Directors
9/4/19	All	Water Commission
9/26/19	Wyandotte Creek	GSA Board of Directors
10/2/19	All	Water Commission
10/24/19	Wyandotte Creek	GSA Board of Directors
11/5/19	All	Board of Supervisors
11/6/19	All	Water Commission
11/19/19	All	Board of Supervisors
11/21/19	All	Technical Advisory Committee
12/4/19	All	Water Commission
12/17/19	All	Water Policy Workshop-BOS
1/8/20	All	Water Commission
1/14/20	All	Technical Advisory Committee
1/23/20	Wyandotte Creek	GSA Board of Directors
2/5/20	All	Water Commission
2/11/20	Wyandotte Creek	GSA Board of Directors
2/27/20	Wyandotte Creek	GSA Board of Directors
3/4/20	All	Water Commission
3/24/20	All	Board of Supervisors
4/1/20	Wyandotte Creek	Basin Setting Public Meeting
5/26/20	Wyandotte Creek	GSA Board of Directors
6/3/20	All	Water Commission
6/23/20	Wyandotte Creek	Public Meeting
8/5/20	All	Water Commission

8/19/20	All	Groundwater Pumper Advisory Committee
8/27/20	Wyandotte Creek	GSA Board of Directors
9/2/20	All	Water Commission
9/24/20	Wyandotte Creek	GSA Board of Directors
10/22/20	Wyandotte Creek	GSA Board of Directors
10/27/20	All	Board of Supervisors
11/4/20	All	Water Commission
11/10/20	All	Technical Advisory Committee
12/2/20	All	Water Commission
12/16/20	Wyandotte Creek	Wyandotte Creek Advisory Committee
1/4/21	All	Technical Advisory Committee
1/6/21	All	Water Commission
1/7/21	Wyandotte Creek	Wyandotte Creek Advisory Committee
1/28/21	Wyandotte Creek	GSA Board of Directors
2/3/21	All	Water Commission
2/4/21	Wyandotte Creek	Wyandotte Creek Advisory Committee
2/25/21	Wyandotte Creek	SMC Workshop/Board
3/3/21	All	Water Commission
3/4/21	Wyandotte Creek	Wyandotte Creek Advisory Committee
3/10/21	All	Brown Bag Seminar
3/23/21	All	Board of Supervisors
3/25/21	Wyandotte Creek	GSA Board of Directors
4/1/21	Wyandotte Creek	Wyandotte Creek Advisory Committee
4/7/21	All	Water Commission
4/22/21	Wyandotte Creek	Board of Supervisors
5/5/21	All	Water Commission
5/6/21	Wyandotte Creek	Wyandotte Creek Advisory Committee
5/11/21	Wyandotte Creek	GSA Board of Directors
5/24/21	All	Technical Advisory Committee
5/25/21	All	Board of Supervisors
6/2/21	All	Water Commission
6/22/21	All	Board of Supervisors
6/24/21	Wyandotte Creek	GSA Board of Directors
6/28/21	All	Brown Bag Seminar
7/1/21	Wyandotte Creek	Wyandotte Creek Advisory Committee
7/22/21	Wyandotte Creek	GSA Board of Directors
8/4/21	All	Water Commission
8/5/21	Wyandotte Creek	Wyandotte Creek Advisory Committee
8/26/21	Wyandotte Creek	GSA Board of Directors
9/1/21	All	Water Commission
9/2/21	Wyandotte Creek	Wyandotte Creek Advisory Committee

9/23/21	Wyandotte Creek	GSA Board of Directors
10/6/21	All	Water Commission
10/20/21	Wyandotte Creek	Wyandotte Creek GSP Public Workshop
10/26/21	All	Board of Supervisors
10/28/21	Wyandotte Creek	GSA Board of Directors
11/3/21	All	Water Commission
11/4/21	Wyandotte Creek	Wyandotte Creek Advisory Committee
12/1/21	All	Water Commission
12/14/21	All	Board of Supervisors